

SENATE BILL NO. 444—COMMITTEE ON JUDICIARY

MARCH 23, 2015

Referred to Committee on Judiciary

SUMMARY—Revises provisions governing civil actions.
(BDR 3-1137)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State: No.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to civil actions; revising provisions governing the dismissal of certain claims based on the right to petition and the right to free speech under certain circumstances; revising provisions relating to special motions to dismiss such claims; repealing provisions authorizing certain monetary awards in proceedings related to special motions to dismiss such claims; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

1 Existing law establishes certain provisions to deter frivolous or vexatious
2 lawsuits (Strategic Lawsuits Against Public Participation, commonly known as
3 “SLAPP lawsuits”). (Chapter 387, Statutes of Nevada 1997, p. 1363; NRS 41.635-
4 41.670) A SLAPP lawsuit is characterized as a meritless suit filed primarily to
5 discourage the named defendant’s exercise of First Amendment rights. “The
6 hallmark of a SLAPP lawsuit is that it is filed to obtain a financial advantage over
7 one’s adversary by increasing litigation costs until the adversary’s case is weakened
8 or abandoned.” (*Metabolic Research, Inc. v. Ferrel*, 693 F.3d 795, 796 n.1 (9th Cir.
9 2012))

10 Existing law provides that a person who engages in good faith communication
11 in furtherance of the right to petition or the right to free speech in direct connection
12 with an issue of public concern is immune from civil liability for claims based upon
13 that communication. (NRS 41.650) **Section 4** of this bill defines, for the purposes
14 of statutory provisions concerning SLAPP lawsuits, an issue of public concern as
15 any topic that concerns the general public beyond a mere curiosity or general
16 interest. **Section 12** of this bill provides that any cause of action arising from a
17 communication in furtherance of the right to petition or the right to free speech in
18 direct connection with an issue of public concern is subject to a special motion to
19 dismiss.



20 **Section 5** of this bill requires a special motion to dismiss to be filed within 20
21 days after service of the complaint, and to be limited to the issue of whether the
22 claim arises from a communication in furtherance of the right to petition or the
23 right to free speech in direct connection with an issue of public concern. If the court
24 determines that such a claim does not arise from a communication in furtherance of
25 the right to petition or the right to free speech in direct connection with an issue of
26 public concern, **section 6** of this bill requires the court to deny the special motion to
27 dismiss. If the court determines that the claim does arise from a communication in
28 furtherance of the right to petition or the right to free speech in direct connection
29 with an issue of public concern, **section 7** of this bill requires the plaintiff to
30 establish prima facie evidence supporting each and every element of the claim other
31 than elements requiring proof of the subjective intent or knowledge of the
32 defendant. **Section 7** further requires the court to determine whether the plaintiff
33 has established such prima facie evidence within 20 judicial days after the
34 plaintiff's filing of briefs and supporting evidence.

35 **Section 8** of this bill provides that, if a court determines that the plaintiff
36 established prima facie evidence of each and every element of its claim other
37 than elements requiring proof of the subjective intent or knowledge of the
38 defendant, the court must deny the special motion to dismiss. If the court
39 determines that the defendant filed the special motion to dismiss in bad faith,
40 **section 8** requires the court to award the plaintiff reasonable attorney's fees and
41 costs. If a court determines that the plaintiff has not established the required prima
42 facie evidence, **section 9** of this bill requires the court to dismiss the claim and
43 award the defendant reasonable attorney's fees and costs.

44 **Section 15** of this bill repeals provisions authorizing additional awards of
45 compensation when a court dismisses a claim arising from a communication in
46 furtherance of the right to petition or the right to free speech in direct connection
47 with an issue of public concern.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 41 of NRS is hereby amended by adding
2 thereto the provisions set forth as sections 2 to 9.5, inclusive, of this
3 act.

4 **Sec. 2. 1. *The Legislature finds and declares that:***

5 *(a) Meritless lawsuits that arise from the public's exercise of*
6 *the right to petition for the redress of grievances and the right of*
7 *free speech as it relates to matters of public concern are Strategic*
8 *Lawsuits Against Public Participation, commonly known as*
9 *SLAPP suits; and*

10 *(b) Such lawsuits have a chilling effect on the exercise of such*
11 *rights.*

12 **2. *The Legislature reaffirms its support of the provisions of***
13 ***Section 9 of Article 1 of the Nevada Constitution which provide***
14 ***for the rights of every citizen of this State to freely speak, write and***
15 ***publish his or her thoughts on all subjects, while being responsible***
16 ***for the abuse of such rights.***



1 3. *To avoid the chilling effect of meritless SLAPP suits while*
2 *still providing a remedy when free speech rights have been abused,*
3 *it is the Legislature's intent to provide for the early termination of*
4 *SLAPP suits.*

5 **Sec. 3.** *NRS 41.635 to 41.660, inclusive, and sections 2 to 9.5,*
6 *inclusive, of this act may be referred to as the Nevada anti-SLAPP*
7 *Law.*

8 **Sec. 3.5.** *"Defendant" means any person against whom a*
9 *claim is asserted, including, without limitation, a counterclaim or*
10 *cross-claim.*

11 **Sec. 4.** *"Issue of public concern" means any topic that*
12 *concerns not only the speaker and the speaker's audience, but the*
13 *general public, and is not merely a subject of curiosity or general*
14 *interest.*

15 **Sec. 4.5.** *"Plaintiff" means any person asserting a claim,*
16 *including, without limitation, a counterclaim or cross-claim.*

17 **Sec. 5. 1.** *A special motion to dismiss filed pursuant to NRS*
18 *41.660 must be:*

19 (a) *Filed within 20 days after service of the complaint, unless*
20 *the court provides an extension of time for good cause shown; and*

21 (b) *Limited to the issue of whether the claim arises from a*
22 *communication in furtherance of the right to petition or the right*
23 *to free speech in direct connection with an issue of public concern.*

24 2. *The plaintiff has 10 judicial days to file an opposition to a*
25 *special motion to dismiss filed pursuant to subsection 1, and the*
26 *defendant has 5 judicial days to reply to such an opposition.*

27 3. *Within 20 judicial days after service of a special motion*
28 *filed pursuant to subsection 1, the court shall hear and determine*
29 *whether the defendant has established, by a preponderance of the*
30 *evidence, that the claim arises from a communication in*
31 *furtherance of the right to petition or the right to free speech in*
32 *direct connection with an issue of public concern. The court shall*
33 *enter written findings of fact and conclusions of law on the record*
34 *supporting the determination of the court.*

35 4. *Except as otherwise provided in this subsection, all*
36 *discovery must be stayed pending a ruling by the court on a special*
37 *motion to dismiss filed pursuant to subsection 1. Upon a showing*
38 *by the plaintiff that information necessary to oppose the special*
39 *motion to dismiss is in the possession of the defendant or a third*
40 *party and is not reasonably available to the plaintiff without*
41 *discovery, the court shall allow limited discovery for the purpose*
42 *of ascertaining such information. The court may modify briefing*
43 *and hearing schedules for the special motion to dismiss to*
44 *accommodate limited discovery pursuant to this subsection.*



1 **Sec. 6. 1.** *If the court determines that a claim does not arise*
2 *from a communication in furtherance of the right to petition or*
3 *the right to free speech in direct connection with an issue of public*
4 *concern, the court shall deny the special motion to dismiss.*

5 **2.** *If the court determines that the defendant filed the special*
6 *motion to dismiss without a reasonable basis to contend that the*
7 *claim arose from a communication in furtherance of the right to*
8 *petition or the right to free speech in direct connection with an*
9 *issue of public concern, the court must award the plaintiff*
10 *reasonable attorney's fees and costs incurred in opposing the*
11 *special motion to dismiss.*

12 **Sec. 7. 1.** *If the court determines that the claim arises from*
13 *a communication in furtherance of the right to petition or the*
14 *right to free speech in direct connection with an issue of public*
15 *concern, the plaintiff has 15 judicial days after the court enters an*
16 *order making such a determination to file such briefs, declarations*
17 *and evidence necessary to establish prima facie evidence*
18 *supporting each and every element of the claim, except such*
19 *elements that require proof of the subjective intent or knowledge*
20 *of the defendant.*

21 **2.** *The defendant has 10 judicial days to file an opposition to*
22 *briefs, declarations and evidence filed pursuant to subsection 1,*
23 *and the plaintiff has 5 judicial days to reply to such an opposition.*

24 **3.** *Within 20 judicial days after the plaintiff serving the briefs,*
25 *declarations and evidence required pursuant to subsection 1, the*
26 *court shall:*

27 **(a)** *Determine whether the plaintiff has established prima facie*
28 *evidence of each and every element of the claim, except such*
29 *elements that require proof of the subjective intent or knowledge*
30 *of the defendant; and*

31 **(b)** *Enter written findings of fact and conclusions of law on*
32 *the record supporting the determination of the court.*

33 **4.** *Except as otherwise provided in this subsection, all*
34 *discovery must be stayed pending a ruling by the court on whether*
35 *the plaintiff has established prima facie evidence of each and*
36 *every element of the claim, except such elements that require*
37 *proof of the subjective intent or knowledge of the defendant*
38 *pursuant to subsection 1. Upon a showing by the plaintiff that the*
39 *information necessary to make such a prima facie showing is in*
40 *the possession of the defendant or a third party and is not*
41 *reasonably available to the plaintiff without discovery, the court*
42 *shall allow limited discovery for the purpose of ascertaining such*
43 *information. The court may modify briefing and hearing*
44 *schedules for the special motion to dismiss to accommodate*
45 *limited discovery pursuant to this subsection.*



1 **Sec. 8. 1.** *If the court determines that the plaintiff has*
2 *established prima facie evidence of each and every element of its*
3 *claim, except such elements that require proof of the subjective*
4 *intent or knowledge of the defendant, the court shall deny the*
5 *special motion to dismiss.*

6 **2.** *If the court determines that the defendant filed the special*
7 *motion to dismiss in bad faith, the court shall award the plaintiff*
8 *reasonable attorney's fees and costs incurred in opposing the*
9 *special motion to dismiss.*

10 **3.** *The court shall ensure that a determination made pursuant*
11 *to this section:*

12 **(a)** *Will not be admitted as evidence at any later stage of the*
13 *underlying action or subsequent proceeding; or*

14 **(b)** *Will not affect the burden of proof required in the*
15 *underlying action or subsequent proceeding.*

16 **Sec. 9. 1.** *If the court determines that the plaintiff has not*
17 *established prima facie evidence of each and every element of the*
18 *claim except such elements that require proof of the subjective*
19 *intent or knowledge of the defendant, the court shall dismiss the*
20 *claim and award the defendant reasonable attorney's fees and*
21 *costs incurred in bringing the special motion to dismiss.*

22 **2.** *If the court dismisses the action pursuant to subsection 1,*
23 *the dismissal operates as an adjudication upon the merits.*

24 **Sec. 9.5.** *If the court denies a special motion to dismiss filed*
25 *pursuant to NRS 41.660, an interlocutory appeal lies to the*
26 *appellate court of competent jurisdiction pursuant to the rules*
27 *fixed by the Supreme Court pursuant to Section 4 of Article 6 of*
28 *the Nevada Constitution.*

29 **Sec. 10.** NRS 41.635 is hereby amended to read as follows:

30 41.635 As used in NRS 41.635 to ~~41.670,~~ **41.660**, inclusive,
31 **and sections 2 to 9.5, inclusive, of this act**, unless the context
32 otherwise requires, the words and terms defined in NRS 41.637 and
33 41.640 **and sections 3.5, 4 and 4.5 of this act** have the meanings
34 ascribed to them in those sections.

35 **Sec. 11.** NRS 41.637 is hereby amended to read as follows:

36 41.637 ~~["Good faith communication"]~~ **"Communication** in
37 furtherance of the right to petition or the right to free speech in
38 direct connection with an issue of public concern" means any:

39 1. Communication that is aimed at procuring any governmental
40 or electoral action, result or outcome;

41 2. Communication of information or a complaint to a
42 Legislator, officer or employee of the Federal Government, this state
43 or a political subdivision of this state, regarding a matter reasonably
44 of concern to the respective governmental entity;



1 3. Written or oral statement made in direct connection with an
2 issue under consideration by a legislative, executive or judicial
3 body, or any other official proceeding authorized by law; or

4 4. Communication made in direct connection with an issue of
5 public ~~{interest}~~ *concern* in a place open to the public or in a public
6 forum. ~~;~~

7 ~~→ which is truthful or is made without knowledge of its falsehood.}~~

8 **Sec. 12.** NRS 41.650 is hereby amended to read as follows:

9 41.650 A *cause of action against a* person ~~{who engages in a~~
10 ~~good faith}~~ *arising from a* communication in furtherance of the
11 right to petition or the right to free speech in direct connection with
12 an issue of public concern ~~{is immune from any civil action for~~
13 ~~claims based upon the communication.}~~ *is subject to a special*
14 *motion to dismiss, and that motion must be granted by the court*
15 *unless the plaintiff establishes that the claim is not meritless*
16 *pursuant to section 8 of this act.*

17 **Sec. 13.** NRS 41.660 is hereby amended to read as follows:

18 41.660 ~~{;}~~ If an action is brought against a person ~~{based~~
19 ~~upon}~~ *arising from a {good faith}* communication in furtherance of
20 the right to petition or the right to free speech in direct connection
21 with an issue of public concern:

22 ~~{(a)}~~ *1.* The person against whom the action is brought may
23 file a special motion to dismiss; and

24 ~~{(b)}~~ *2.* The Attorney General or the chief legal officer or
25 attorney of a political subdivision of this State may defend or
26 otherwise support the person against whom the action is brought. If
27 the Attorney General or the chief legal officer or attorney of a
28 political subdivision has a conflict of interest in, or is otherwise
29 disqualified from, defending or otherwise supporting the person, the
30 Attorney General or the chief legal officer or attorney of a political
31 subdivision may employ special counsel to defend or otherwise
32 support the person.

33 ~~{2. — A special motion to dismiss must be filed within 60 days~~
34 ~~after service of the complaint, which period may be extended by the~~
35 ~~court for good cause shown.~~

36 ~~— 3. — If a special motion to dismiss is filed pursuant to subsection~~
37 ~~2, the court shall:~~

38 ~~— (a) Determine whether the moving party has established, by a~~
39 ~~preponderance of the evidence, that the claim is based upon a good~~
40 ~~faith communication in furtherance of the right to petition or the~~
41 ~~right to free speech in direct connection with an issue of public~~
42 ~~concern;~~

43 ~~— (b) If the court determines that the moving party has met the~~
44 ~~burden pursuant to paragraph (a), determine whether the plaintiff~~



1 ~~has established by clear and convincing evidence a probability of~~
2 ~~prevailing on the claim;~~
3 ~~— (c) If the court determines that the plaintiff has established a~~
4 ~~probability of prevailing on the claim pursuant to paragraph (b);~~
5 ~~ensure that such determination will not:~~
6 ~~— (1) Be admitted into evidence at any later stage of the~~
7 ~~underlying action or subsequent proceeding; or~~
8 ~~— (2) Affect the burden of proof that is applied in the~~
9 ~~underlying action or subsequent proceeding;~~
10 ~~— (d) Consider such evidence, written or oral, by witnesses or~~
11 ~~affidavits, as may be material in making a determination pursuant to~~
12 ~~paragraphs (a) and (b);~~
13 ~~— (e) Stay discovery pending:~~
14 ~~— (1) A ruling by the court on the motion; and~~
15 ~~— (2) The disposition of any appeal from the ruling on the~~
16 ~~motion; and~~
17 ~~— (f) Rule on the motion within 7 judicial days after the motion is~~
18 ~~served upon the plaintiff.~~
19 ~~— 4. If the court dismisses the action pursuant to a special motion~~
20 ~~to dismiss filed pursuant to subsection 2, the dismissal operates as~~
21 ~~an adjudication upon the merits.}~~
22 **Sec. 14.** The amendatory provisions of this act apply to an
23 action commenced on or after October 1, 2015.
24 **Sec. 15.** NRS 41.670 is hereby repealed.

TEXT OF REPEALED SECTION

41.670 Award of reasonable costs, attorney’s fees and monetary relief under certain circumstances; separate action for damages; sanctions for frivolous or vexatious special motion to dismiss; interlocutory appeal.

1. If the court grants a special motion to dismiss filed pursuant to NRS 41.660:

(a) The court shall award reasonable costs and attorney’s fees to the person against whom the action was brought, except that the court shall award reasonable costs and attorney’s fees to this State or to the appropriate political subdivision of this State if the Attorney General, the chief legal officer or attorney of the political subdivision or special counsel provided the defense for the person pursuant to NRS 41.660.



(b) The court may award, in addition to reasonable costs and attorney's fees awarded pursuant to paragraph (a), an amount of up to \$10,000 to the person against whom the action was brought.

(c) The person against whom the action is brought may bring a separate action to recover:

- (1) Compensatory damages;
- (2) Punitive damages; and
- (3) Attorney's fees and costs of bringing the separate action.

2. If the court denies a special motion to dismiss filed pursuant to NRS 41.660 and finds that the motion was frivolous or vexatious, the court shall award to the prevailing party reasonable costs and attorney's fees incurred in responding to the motion.

3. In addition to reasonable costs and attorney's fees awarded pursuant to subsection 2, the court may award:

(a) An amount of up to \$10,000; and

(b) Any such additional relief as the court deems proper to punish and deter the filing of frivolous or vexatious motions.

4. If the court denies the special motion to dismiss filed pursuant to NRS 41.660, an interlocutory appeal lies to the Supreme Court.

